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**COMMISSION IMPLEMENTING DECISION**

**of 8.1.2024**

**granting an authorisation under Regulation (EC) No 1907/2006 of the European Parliament and of the Council to Fysol S.A.S. for a use of 4-Nonylphenol, branched and linear, ethoxylated (4-NPnEO)**

(Only the English text is authentic)

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EC) No 1907/2006 of the European Parliament and of the Council of 18 December 2006 concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH), establishing a European Chemicals Agency, amending Directive 1999/45/EC and repealing Council Regulation (EEC) No 793/93 and Commission Regulation (EC) No 1488/94 as well as Council Directive 76/769/EEC and Commission Directives 91/155/EEC, 93/67/EEC, 93/105/EC and 2000/21/EC<sup>1</sup>, and in particular Article 64(8) thereof,

Whereas:

- (1) 4-Nonylphenol, branched and linear, ethoxylated ('4-NPnEO') is listed in Annex XIV to Regulation (EC) No 1907/2006 and uses of that substance are subject to the authorisation requirement in Article 56(1), point (a), of that Regulation.
- (2) On 19 November 2021, OCV Chambéry France S.A.S. ('the applicant') submitted an application in accordance with Article 62 of Regulation (EC) No 1907/2006 for authorisation for a use of 4-NPnEO<sup>2</sup>. The use for which the authorisation was sought is mixing of a NPnEO-containing epoxy resin, resulting in mixtures containing < 0.1% w/w of NPnEO for the manufacture of glass fiber articles for critical composite helicopter parts, that are exempt from authorisation under REACH Art. 56(6)(a).
- (3) On 19 August 2022, the European Chemicals Agency ('the Agency') received a notification that Fysol S.A.S. had succeeded in the rights and obligations of OCV Chambéry France S.A.S. In its assessment, the Agency concluded that the notified change had no implications on the opinions of RAC and SEAC. The Commission accepts that conclusion.
- (4) The Agency sent the opinions<sup>3</sup> on the application for authorisation adopted by its Committee for Risk Assessment (RAC) and its Committee for Socio-economic Analysis (SEAC) to the Commission pursuant to Article 64(5), second subparagraph, of Regulation (EC) No 1907/2006. On 5 September 2022, the Commission received the opinions.

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<sup>1</sup> OJ L 396, 30.12.2006, p. 1.

<sup>2</sup> Different names and abbreviations are used to refer to the substance, including 'NPnEO' in the chemical safety report.

<sup>3</sup> <https://echa.europa.eu/documents/10162/70ab3a9d-8f50-5cc0-7203-25d799c7d262>

- (5) RAC concluded in its opinion that it is not possible to determine a predicted no-effect concentration for the endocrine disrupting properties of 4-NPnEO for the environment in accordance with Section 6.4 of Annex I to Regulation (EC) No 1907/2006 and that, therefore, 4-NPnEO is a substance for which it is not possible to determine a threshold for the purposes of Article 60(3), point (a), of that Regulation. As a result, Article 60(2) of Regulation (EC) No 1907/2006 does not apply to 4-NPnEO and an authorisation may therefore only be granted with respect to that substance under paragraph 4 of that Article.
- (6) RAC noted that risk to the environment cannot be excluded for non-threshold substances, such as 4-NPnEO, even at low exposure levels. Consequently, RAC takes the emissions of the substance as a proxy for the risk.
- (7) In its opinion, RAC concluded that the risk management measures and operational conditions described in the application are appropriate and effective in limiting the risk to the environment posed by the use described in the application. RAC noted that the use for which authorisation is sought results in releases of 4-NPnEO to the environment of approximately 0 kg per year, so that the applicant has demonstrated that emissions have been prevented or reduced to a level as low as technically and practically possible. Having evaluated RAC's assessment, the Commission agrees with its conclusion.
- (8) In its opinion, SEAC concluded that the societal costs of not granting an authorisation are higher than the risk to human health and the environment arising from the use of 4-NPnEO. The Commission, having evaluated SEAC's assessment, concurs with that conclusion and considers that the applicant has demonstrated that the socio-economic benefits of the use outweigh the risk to human health or the environment arising from that use.
- (9) A suitable alternative should be safer, available, and technically and economically feasible. Where suitable alternatives are available in the Union, but not technically or economically feasible for the applicant or its downstream users, an authorisation may be granted if the applicant for authorisation submits a substitution plan. An alternative that provides the functionality and level of technical performance necessary for the use for which authorisation is sought should be considered technically feasible.
- (10) In its opinion, SEAC concluded that there were no suitable alternative substances or technologies available by the date of the adoption of the opinion, for the applicant and in the Union. The Commission, having evaluated SEAC's assessment and all relevant information available, notes that the identified alternative is promising but still requires further research, development and testing, in particular regarding the required emulsification of the epoxy resin used in the manufacture of continuous glass fibre, to meet the requirements necessary for the regulatory approvals of the mechanical and technical properties of the composite structural parts. Thus, the Commission considers that it cannot be deemed that the identified alternative allows the functionality needed for the use for which authorisation is sought. Therefore, the Commission agrees with SEAC's conclusion and considers that the applicant has discharged its burden of proof in demonstrating the absence of suitable alternative substances or technologies.
- (11) Therefore, having regard to the conditions laid down in Article 60(4) of Regulation (EC) No 1907/2006, it is appropriate to authorise the use of 4-NPnEO described in the application, provided that the risk management measures and operational conditions described in the chemical safety report are applied and fulfilled. Nevertheless, for the sake of clarity, the description of the use authorised by this Decision should be

‘mixing of a 4-NPnEO-containing epoxy resin, resulting in mixtures containing less than 0,1 % weight by weight (w/w) of 4-NPnEO for the manufacture of glass fibre articles for critical composite helicopter parts’.

- (12) The Commission has based its assessment on all relevant scientific evidence currently available, as assessed by RAC and SEAC, and, after having carried out a detailed examination, has concluded on the basis of a sufficient amount of material and reliable information.
- (13) In its opinion, SEAC recommended that the review period referred to in Article 60(9), point (e), of Regulation (EC) No 1907/2006 should be set at 4 years, that is until 31 December 2025. The Commission agrees with that recommendation, taking into account the relevant elements from RAC’s and SEAC’s assessments and, in particular, RAC’s conclusion that there are no releases of the substance to the environment, the socio-economic benefits of the continued use of the substance, the lack of suitable alternatives within a shorter timeframe and the research and development efforts undertaken by the applicant, as well as the time required for qualification and certification of the identified alternative.
- (14) The language used to describe the risk management measures and operational conditions in the application for authorisation may be different from the official languages of the Member State where the use takes place. Therefore, in order to facilitate supervision and enforcement of compliance with the authorisation, it is appropriate to require the authorisation holder to submit, upon request, a brief summary of those risk management measures and operational conditions to the competent authority of that Member State in an official language of that Member State.
- (15) This Decision does not affect the obligation of the authorisation holder to ensure that a use of a substance does not adversely affect human health or the environment, having regard to the principle set out in Article 1(3) of Regulation (EC) No 1907/2006. Furthermore, this Decision does not affect the obligation of the authorisation holder under Article 60(10) of that Regulation to ensure that the exposure is reduced to as low a level as is technically and practically possible, or the obligation of the employer to eliminate or reduce to a minimum risks to the health and safety of workers at work involving hazardous chemical agents in accordance with Article 5(2) of Council Directive 98/24/EC<sup>4</sup>. This Decision does not affect the application of Union law in the area of health and safety at work, in particular Council Directives 89/391/EEC<sup>5</sup>, 92/85/EEC<sup>6</sup>, 94/33/EC<sup>7</sup> and 98/24/EC, or any national binding occupational limit values which may be stricter than the applicable limit values under Union law.

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<sup>4</sup> Council Directive 98/24/EC of 7 April 1998 on the protection of the health and safety of workers from the risks related to chemical agents at work (fourteenth individual Directive within the meaning of Article 16(1) of Directive 89/391/EEC) (OJ L 131, 5.5.1998, p. 11).

<sup>5</sup> Council Directive 89/391/EEC of 12 June 1989 on the introduction of measures to encourage improvements in the safety and health of workers at work (OJ L 183, 29.6.1989, p. 1).

<sup>6</sup> Council Directive 92/85/EEC of 19 October 1992 on the introduction of measures to encourage improvements in the safety and health at work of pregnant workers and workers who have recently given birth or are breastfeeding (tenth individual Directive within the meaning of Article 16(1) of Directive 89/391/EEC) (OJ L 348, 28.11.1992, p. 1).

<sup>7</sup> Council Directive 94/33/EC of 22 June 1994 on the protection of young people at work (OJ L 216, 20.8.1994, p. 12).

- (16) This Decision does not affect any obligation to comply with emission limit values or other requirements set in accordance with Directive 2008/50/EC<sup>8</sup> or Directive 2010/75/EU<sup>9</sup> of the European Parliament and of the Council, nor any obligation to comply with emission limit values set to achieve compliance with the environmental quality standards established by Member States in accordance with Directive 2000/60/EC of the European Parliament and of the Council<sup>10</sup> or the environmental quality standards established in Directive 2008/105/EC of the European Parliament and of the Council<sup>11</sup>. Compliance with the provisions of this Decision does not necessarily imply compliance with emission limit values or environmental quality standards under any other provisions of Union law, which may include further or more onerous requirements.
- (17) The measures provided for in this Decision are in accordance with the opinion of the Committee established by Article 133 of Regulation (EC) No 1907/2006,

HAS ADOPTED THIS DECISION:

#### *Article 1*

An authorisation is hereby granted in accordance with Article 60(4) of Regulation (EC) No 1907/2006 to the following person for the following use of 4-Nonylphenol, branched and linear, ethoxylated ('4-NPnEO'):

Authorisation number	Authorisation holder	Authorised use
REACH/23/40/0	Fysol S.A.S.	Mixing of a 4-NPnEO-containing epoxy resin, resulting in mixtures containing less than 0,1 % weight by weight (w/w) of 4-NPnEO for the manufacture of glass fibre articles for critical composite helicopter parts

The authorisation is granted subject to the risk management measures and operational conditions described in the chemical safety report<sup>12</sup>.

#### *Article 2*

The review period shall expire on 31 December 2025.

The authorisation shall cease to be valid on 31 December 2025 if the authorisation holder has not submitted the review report in accordance with Article 61(1) of Regulation (EC) No 1907/2006 by 30 June 2024.

<sup>8</sup> Directive 2008/50/EC of the European Parliament and of the Council of 21 May 2008 on ambient air quality and cleaner air for Europe (OJ L 152, 11.6.2008, p. 1).

<sup>9</sup> Directive 2010/75/EU of the European Parliament and of the Council of 24 November 2010 on industrial emissions (integrated pollution prevention and control) (OJ L 334, 17.12.2010, p. 17).

<sup>10</sup> Directive 2000/60/EC of the European Parliament and of the Council of 23 October 2000 establishing a framework for Community action in the field of water policy (OJ L 327, 22.12.2000, p. 1).

<sup>11</sup> Directive 2008/105/EC of the European Parliament and of the Council of 16 December 2008 on environmental quality standards in the field of water policy, amending and subsequently repealing Council Directives 82/176/EEC, 83/513/EEC, 84/156/EEC, 84/491/EEC, 86/280/EEC and amending Directive 2000/60/EC of the European Parliament and of the Council (OJ L 348, 24.12.2008, p. 84).

<sup>12</sup> <https://ec.europa.eu/docsroom/documents/52537>

*Article 3*

Upon request, the authorisation holder shall submit a brief summary of the applicable risk management measures and operational conditions described in the chemical safety report to the competent authority of the Member State where the authorised use takes place in an official language of that Member State.

*Article 4*

This Decision is addressed to Fysol S.A.S., 130 avenue des Follaz, 73000, Chambéry, France.

Done at Brussels, 8.1.2024

*For the Commission*

*Thierry BRETON*

*Member of the Commission*

