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COMMISSION IMPLEMENTING DECISION

of 7.6.2024

granting an authorisation under Regulation (EC) No 1907/2006 of the European Parliament and of the Council to Carlo Nobili S.p.A. Rubinetteria for a use of chromium trioxide

(Only the English text is authentic)

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THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EC) No 1907/2006 of the European Parliament and of the Council of 18 December 2006 concerning the Registration, Evaluation, Authorisation and Restriction of Chemicals (REACH), establishing a European Chemicals Agency, amending Directive 1999/45/EC and repealing Council Regulation (EEC) No 793/93 and Commission Regulation (EC) No 1488/94 as well as Council Directive 76/769/EEC and Commission Directives 91/155/EEC, 93/67/EEC, 93/105/EC and 2000/21/EC¹, and in particular Article 64(8) thereof,

Whereas:

- (1) Chromium trioxide is listed in Annex XIV to Regulation (EC) No 1907/2006 and uses of that substance are subject to the authorisation requirement in Article 56(1), point (a), of that Regulation.
- (2) On 21 May 2021, Carlo Nobili S.p.A Rubinetterie ('the applicant') submitted an application in accordance with Article 62 of Regulation (EC) No 1907/2006 for authorisation for a use of chromium trioxide. The use for which authorisation was sought is the electroplating of different types of substrates to achieve functional surfaces with high durability and a bright or matt silvery appearance for sanitary applications.
- (3) The European Chemicals Agency sent the opinions² on the application adopted by its Committee for Risk Assessment (RAC) and its Committee for Socio-economic Analysis (SEAC) to the Commission pursuant to Article 64(5), second subparagraph, of Regulation (EC) No 1907/2006. On 3 June 2022, the Commission received the opinions.
- (4) In its opinion, RAC concluded that it is not possible to determine a derived no-effect level for the carcinogenic properties of chromium trioxide in accordance with Section 6.4 of Annex I to Regulation (EC) No 1907/2006 and that therefore chromium trioxide is a substance for which it is not possible to determine a threshold for the purposes of Article 60(3), point (a), of that Regulation. As a result, Article 60(2) of Regulation (EC) No 1907/2006 does not apply to chromium trioxide and an authorisation may

¹ OJ L 396, 30.12.2006, p. 1, ELI: <http://data.europa.eu/eli/reg/2006/1907/oj>.

² <https://echa.europa.eu/documents/10162/24f99ab8-716f-d503-6be8-81f472d28830>

therefore only be granted with respect to that substance under paragraph 4 of that Article.

- (5) In its opinion, RAC concluded that the risk management measures and operational conditions described in the application are appropriate and effective in limiting the risk to human health posed by the use of chromium trioxide described in the application.
- (6) Nevertheless, in order to further minimise the exposure of workers to hexavalent chromium (Cr(VI)), the hazardous component of chromium trioxide, RAC recommended imposing additional conditions for authorisation. Moreover, RAC recommended monitoring arrangements with the aim to address some shortcomings in exposure estimates and to provide information on the trends in exposure and emissions during the authorisation period, for both occupational exposure to Cr(VI), and environmental release of it.
- (7) Having evaluated RAC's assessment, the Commission agrees with its conclusion and recommendations.
- (8) In its opinion, SEAC concluded that the societal costs of not granting an authorisation are higher than the monetised risk to human health arising from the use of chromium trioxide. The Commission, having evaluated SEAC's assessment, concurs with that conclusion and considers that the applicant has demonstrated that the benefits of the use outweigh the risk to human health arising from that use.
- (9) For an alternative to be suitable it needs to be safer, available, and technically and economically feasible. Where suitable alternatives are available in the Union, but not technically or economically feasible for the applicant or its downstream users, the applicant is required by Article 62(4), point (f), of Regulation (EC) No 1907/2006 to submit a substitution plan.
- (10) An alternative that provides the functionality and level of technical performance necessary for the use for which authorisation is sought should be considered to be technically feasible. Certain potential alternatives may provide the functionality, but at some loss of performance or in a manner that involves technical compromises that would impair the functionality. In such cases, unless justified by particular circumstances, the Commission should not consider a potential alternative to be technically feasible for the applicant where the applicant has demonstrated that it or its downstream users are not able to accommodate such losses of performance or technical compromises by applying a reasonable additional effort, taking into account the circumstances of the case.
- (11) In its opinion, SEAC concluded that there were no suitable alternative substances or technologies available for the applicant at the time of adoption of the opinion, but that there were suitable alternatives available in the Union. The Commission, having evaluated SEAC's assessment and the relevant information available, notes that alternatives providing the overall functionality needed for the use for which authorisation is sought are commercially available in the Union. The Commission, however, recognises that those alternatives imply a significant loss of performance in terms of technical requirements such as corrosion, chemical and heat resistance, as well as colour consistency, and that the applicant has demonstrated that it is not yet able to accommodate such loss of performance and would need more time to develop and implement the most promising alternative. The Commission therefore agrees with SEAC's conclusion that there are no suitable alternatives for the applicant but concludes that suitable alternatives are available in the Union.

- (12) In its opinion, SEAC concluded that the substitution plan submitted by the applicant is credible. However, SEAC also noted that the plan justifies a shorter review period compared with the one requested by the applicant, in particular with regard to the timeline allocated to the first phase of substitution. The Commission, having evaluated SEAC's assessment, concurs with that conclusion and considers, taking into account the availability of suitable alternatives in the Union for the use for which authorisation is sought and the substitution plan submitted by the applicant, that the applicant has discharged its burden of proof in demonstrating the absence of suitable alternative substances or technologies.
- (13) Therefore, having regard to the conditions laid down in Article 60(4) of Regulation (EC) No 1907/2006, it is appropriate to authorise the use of chromium trioxide described in the application, provided that the risk management measures described in the chemical safety report are applied, and that the operational conditions described therein, as well as the conditions set out in this Decision, are fulfilled.
- (14) The Commission has based its assessment on all relevant scientific evidence currently available, as assessed by RAC and SEAC, and, after having carried out a detailed examination, has concluded on the basis of a sufficient amount of material and reliable information. Nevertheless, additional scientific evidence would allow the Commission to perform its assessment on a more robust or broad evidentiary basis in the future. Hence, it is appropriate to require the authorisation holder to generate additional information about exposure and emissions.
- (15) In its opinion, SEAC recommended that the review period referred to in Article 60(9), point (e), of Regulation (EC) No 1907/2006 be set at nine years, until 31 December 2029. SEAC noted that the 12 years review period requested by the applicant was not warranted, taking into account that the applicant had already identified a promising alternative at the time of submission of the application, and the timeline included in the substitution plan would justify nine years only. The Commission takes into account that recommendation, considering the relevant elements from RAC's and SEAC's assessments and, in particular, RAC's conclusion that the risk management measures and operational conditions are appropriate and effective in limiting the risk, SEAC's conclusion on the risk to human health and on the socio-economic benefits of the continued use of the substance, as well as SEAC's conclusion on the different phases of the substitution plan.
- (16) Nevertheless, the Commission recalls that the aim of authorisation is to ensure that substances of very high concern are progressively replaced by suitable alternative substances or technologies where these are available and technically and economically viable. The Commission also considers that there is increasingly available information on substitution of Cr(VI) substances for similar uses, including from similar applications for authorisation and relevant SEAC opinions, indicating that the applicant could be able to substitute more rapidly. In order to ensure that substitution of chromium trioxide is achieved as early as possible, and considering the potential risks posed by that use, the Commission considers that a shorter review period is appropriate.
- (17) The language used to describe the risk management measures and operational conditions in the application for authorisation may be different from the official language of the Member State where the use takes place. Therefore, in order to facilitate supervision and enforcement of compliance with the authorisation, it is appropriate to require the authorisation holder to submit, upon request, a brief

summary of those risk management measures and operational conditions to the competent authority of that Member State in an official language of that Member State.

- (18) This Decision does not affect the obligation of the authorisation holder to ensure that a use of a substance does not adversely affect human health or the environment, having regard to the principle set out in Article 1(3) of Regulation (EC) No 1907/2006. Furthermore, this Decision does not affect the obligation of the authorisation holder under Article 60(10) of that Regulation to ensure that the exposure is reduced to as low a level as is technically and practically possible or the obligation of the employer under Article 4(1) and Article 5 of Directive 2004/37/EC of the European Parliament and of the Council³ to reduce the use of a carcinogens, mutagens or reprotoxic substances at the place of work, in particular by replacing those substances, in so far as is technically possible, and to prevent workers' exposure to a risk to their health or safety. This Decision does not affect the application of Union law in the area of health and safety at work, in particular Council Directives 89/391/EEC⁴, 92/85/EEC⁵, 94/33/EC⁶, 98/24/EC⁷ and Directive 2004/37/EC, or any national binding occupational limit values which may be stricter than the applicable limit values under Union law.
- (19) This Decision does not affect any obligation to comply with emission limit values or other requirements set in accordance with Directive 2008/50/EC⁸ or Directive 2010/75/EU⁹ of the European Parliament and of the Council, nor any obligation to comply with emission limit values set to achieve compliance with the environmental quality standards established by Member States in accordance with Directive 2000/60/EC of the European Parliament and of the Council¹⁰ or the environmental quality standards established in Directive 2008/105/EC of the European Parliament

³ Directive 2004/37/EC of the European Parliament and of the Council of 29 April 2004 on the protection of workers from the risks related to exposure to carcinogens, mutagens or reprotoxic substances at work (Sixth individual Directive within the meaning of Article 16(1) of Council Directive 89/391/EEC) (OJ L 158, 30.4.2004, p. 50, ELI: <http://data.europa.eu/eli/dir/2004/37/oj>).

⁴ Council Directive 89/391/EEC of 12 June 1989 on the introduction of measures to encourage improvements in the safety and health of workers at work (OJ L 183, 29.6.1989, p. 1, ELI: <http://data.europa.eu/eli/dir/1989/391/oj>).

⁵ Council Directive 92/85/EEC of 19 October 1992 on the introduction of measures to encourage improvements in the safety and health at work of pregnant workers and workers who have recently given birth or are breastfeeding (tenth individual Directive within the meaning of Article 16(1) of Directive 89/391/EEC) (OJ L 348, 28.11.1992, p. 1, ELI: <http://data.europa.eu/eli/dir/1992/85/oj>).

⁶ Council Directive 94/33/EC of 22 June 1994 on the protection of young people at work (OJ L 216, 20.8.1994, p. 12, ELI: <http://data.europa.eu/eli/dir/1994/33/oj>).

⁷ Council Directive 98/24/EC of 7 April 1998 on the protection of the health and safety of workers from the risks related to chemical agents at work (fourteenth individual Directive within the meaning of Article 16(1) of Directive 89/391/EEC) (OJ L 131, 5.5.1998, p. 11, ELI: <http://data.europa.eu/eli/dir/1998/24/oj>).

⁸ Directive 2008/50/EC of the European Parliament and of the Council of 21 May 2008 on ambient air quality and cleaner air for Europe (OJ L 152, 11.6.2008, p. 1, ELI: <http://data.europa.eu/eli/dir/2008/50/oj>).

⁹ Directive 2010/75/EU of the European Parliament and of the Council of 24 November 2010 on industrial emissions (integrated pollution prevention and control) (OJ L 334, 17.12.2010, p. 17, , ELI: <http://data.europa.eu/eli/dir/2010/75/oj>).

¹⁰ Directive 2000/60/EC of the European Parliament and of the Council of 23 October 2000 establishing a framework for Community action in the field of water policy (OJ L 327, 22.12.2000, p. 1, ELI: <http://data.europa.eu/eli/dir/2000/60/oj>).

and of the Council¹¹. Compliance with the provisions of this Decision does not necessarily imply compliance with any emission limit values or environmental quality standards under any other provisions of Union law, which may include further or more onerous requirements.

- (20) The measures provided for in this Decision are in accordance with the opinion of the Committee established by Article 133 of Regulation (EC) No 1907/2006,

HAS ADOPTED THIS DECISION:

Article 1

An authorisation is hereby granted in accordance with Article 60(4) of Regulation (EC) No 1907/2006 to the following person for the following use of chromium trioxide (EC No 215-607-8; CAS No 1333-82-0):

Authorisation number	Authorisation holder	Authorised use
REACH/24/14/0	Carlo Nobili S.p.A. Rubinetterie	Electroplating of different types of substrates to achieve functional surfaces with high durability and a bright or matt silvery appearance for sanitary applications

The authorisation is granted subject to the risk management measures and operational conditions described in the chemical safety report¹², and to the conditions set out in Article 2.

Article 2

1. The authorisation is subject to the conditions set out in paragraphs 2 to 5.
2. The authorisation holder shall ensure that workers:
 - (a) are provided with adequate respiratory protective equipment, subjected to a fit test prior to its first use;
 - (b) always perform a fit check of the seal of their respiratory protective equipment before starting a relevant task; and
 - (c) are adequately supported and trained, respectively, to undergo these fit tests and to undertake these fit checks.
3. The authorisation holder shall ensure that workers involved in worker contributing scenario 7 'Wastewater, waste treatment, waste management' use respiratory protective equipment, also when not performing the tasks themselves or when supervising external workers collecting hazardous waste and cleaning the plating tanks. Such use of respiratory protective equipment may only be discontinued if exposure data obtained through the monitoring programmes described in Article 4 allow to conclude that there is no exposure.

¹¹ Directive 2008/105/EC of the European Parliament and of the Council of 16 December 2008 on environmental quality standards in the field of water policy, amending and subsequently repealing Council Directives 82/176/EEC, 83/513/EEC, 84/156/EEC, 84/491/EEC, 86/280/EEC and amending Directive 2000/60/EC of the European Parliament and of the Council (OJ L 348, 24.12.2008, p. 84, ELI: <http://data.europa.eu/eli/dir/2008/105/oj>).

¹² <https://echa.europa.eu/documents/10162/3df0697f-e7c8-1686-24ce-9f43bfd9b3ea>

4. By 7 June 2025 and afterwards each time when new information becomes available, the authorisation holder shall carry out a study to assess the feasibility to implement the following measures:

- (a) substitution of solid chromium trioxide flakes with liquid chromium trioxide;
- (b) installation of an automated system to perform the bath adjustment, and of a closed or automatic system to perform bath sampling tasks.

The authorisation holder shall act in accordance with the outcome of that study.

5. The authorisation holder shall document and maintain the information from the outcome and conclusions of the study referred to in paragraph 4 and any measure taken in accordance with paragraphs 2 and 3 and shall make it available, upon request, to the competent authority of the Member State where the authorised use takes place.

Article 3

- 1. The review period shall expire on 31 December 2028.
- 2. The authorisation shall cease to be valid on 31 December 2028 if the authorisation holder has not submitted the review report in accordance with Article 61(1) of Regulation (EC) No 1907/2006 by 30 June 2027.

Article 4

- 1. The monitoring arrangements set out in paragraphs 2 to 6 shall apply.
- 2. The authorisation holder shall carry out a monitoring programme measuring occupational exposure to Cr(VI). The programme shall include measurements which shall:
 - (a) take place at least annually, or more frequently if a significant increase of chromium trioxide consumption takes place on site, and shall be sufficiently frequent to capture any potential increase in exposure of workers to Cr(VI);
 - (b) be based on relevant standard methodologies or protocols;
 - (c) ensure a sufficiently low limit of quantification;
 - (d) comprise personal and static inhalation exposure sampling;
 - (e) be representative of all the tasks with possible exposure to Cr(VI), including maintenance tasks and waste management tasks (worker contributing scenario 7), of the operational conditions and risk management measures for each of these tasks, and of the total number of workers that are potentially exposed;
 - (f) be recorded so as to include contextual information about the tasks performed during occupational exposure sampling.
- 3. The authorisation holder shall carry out a monitoring programme measuring the environmental releases of Cr(VI) to the air. The programme shall include measurements which shall:
 - (a) take place at least annually, or more frequently if a significant increase of chromium trioxide consumption takes place on site, and shall be sufficiently frequent to capture any potential increase in emission of Cr(VI);
 - (b) be based on relevant standard methodologies or protocols;

- (c) ensure a sufficiently low limit of quantification;
 - (d) be representative of the operational conditions and risk management measures used at the site where the authorised use takes place;
 - (e) be recorded so as to include contextual information associated with each of the measurements.
4. The authorisation holder shall use the information gathered via the measurements referred to in paragraphs 2 and 3 and related contextual information to review, at least annually, the effectiveness of the risk management measures and operational conditions in place. While doing so, the authorisation holder shall also review and, if needed, update its assessment of the combined exposure for the different groups of workers and its assessment of the exposure of the general population via the environment. If needed, the authorisation holder shall introduce measures to further reduce, to a level as low as technically and practically possible, both workplace exposure to Cr(VI), in accordance with the hierarchy of control principles set out in Article 5 of Directive 2004/37/EC, and emissions to the environment of Cr(VI).
 5. The authorisation holder shall document and keep the information gathered via the monitoring programmes referred to in paragraphs 2 and 3, including the contextual information associated with each set of measurements, as well as the outcome and conclusions of the review and any action taken in accordance with paragraph 4. The authorisation holder shall make that information, including pseudonymised or aggregated biomonitoring results, available, upon request, to the competent authority of the Member State where the authorised use takes place.
 6. The authorisation holder shall document the steps taken to substitute chromium trioxide in accordance with the substitution plan, including on the efforts to convince the authorisation holder's customers to accept alternative Cr(VI)-free solutions and justification in case its customers do not accept alternative Cr(VI)-free solutions. Any deviations from the initial substitution plan and information on contingency measures taken shall also be documented. The authorisation holder shall make such documentation available, upon request, to the competent authority of the Member State where the authorised use takes place.

Article 5

If a review report is submitted, it shall include the following:

- (a) the information referred to in Article 2(5) and Article 4(5) and (6);
- (b) the figures detailing the reduction of the quantity of chromium trioxide, in line with the commitments set out in the updated substitution plan.

Article 6

Upon request, the authorisation holder shall submit a brief summary of the applicable risk management measures and operational conditions described in the chemical safety report to the competent authority of the Member State where the authorised use takes place. The brief summary shall be drafted in an official language of that Member State.

Article 7

This Decision is addressed to:

Carlo Nobili S.p.A. Rubinetterie, Via Lagone 32, 28021, Borgomanero, Novara, Italy.

Done at Brussels, 7.6.2024

For the Commission

Thierry BRETON

Member of the Commission

